

## PORT AND SOLID WASTE DEPARTMENT



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DEAN R. HAEN

INTERIM PORT & SOLID WASTE DIRECTOR

### PROCEEDINGS OF THE BROWN COUNTY SOLID WASTE BOARD

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A regular meeting was held on **June 18, 2012** at the Brown County Materials Recycling Facility, 2561 S. Broadway, Green Bay, WI

1. Call to Order

The meeting was called to order at 1:42 pm.

2. Roll Call

Present: John Katers, Chair  
Ray Kopish  
Mark Vanden Busch  
John Kennedy  
Mike Van Lanen  
Bud Harris

Excused: Norb Dantinne  
Mike Fleck  
Lisa Bauer-Lotto

Also Present: Dean Haen, Brown County P&SW  
Chad Doverspike, Brown County P&SW  
Mark Walter, Brown County P&SW  
Chris Anderson, Foth

3. Approval/Modification – Meeting Agenda

**A motion to approve the modification to the agenda was made by Ray Kopish and seconded by Mike Van Lanen. Unanimously approved.**

4. Approval/Modification – Meeting Minutes of May 21, 2012

**A motion to approve the minutes of May 21, 2012 was made by John Kennedy and seconded by John Katers. Unanimously approved.**

5. 2012 Solid Waste Strategic Plan Goals and Objectives - *Request for Approval*

Mark Walter reviewed the Strategic Solid Waste Management Plan draft for approval that has been reviewed by a number of people throughout the county, our agency, and our colleagues at the BOW for comments. This is our first strategic plan. The plan covers who we are, where we came from and provides direction for the future through a set of goals and objectives. An overview of each area of the Solid Waste department is included noting we are a Solid Waste operation covering a Solid Waste Transfer Station, Recycling, and Household hazardous Waste. Background on our various divisions is also included as is a broad summary of what our finances are like, what kind of revenues and expenses we have, relative to last year. Where we are going into the future and how some of our revenues and expenses are generated.

John Katers requested that the budget chart be modified to show "Actual 2011" and "Budgeted 2012" instead of Year-to-Date 2011.

The plan includes the adopted mission statement and vision statement that were reviewed and approved at the March meeting. Then it moves into our strategic issues, the discussion of what you have seen before. Bud Harris commented on a number of changes to the text. Mark Walter noted he used the Port's Strategic Plan as a template to make sure that the Solid Waste strategic plan is consistent in style and structure within the department. Not included in this document is a copy of the actual SWOT analysis that was done by Planning Department. It is a separate appendix. Goals and objectives were distributed at the last meeting and subsequently prioritized by the Board and staff. The highest priorities are in bold. The higher priority objectives are anticipated to be completed within the next one to two years, medium priority within the next five, and lower priorities after five years. The timeframe in the plan will be used to develop an action plan that will be revisited annually. The number one, highest priority was negotiating municipal and private Solid Waste management services agreements. Dean Haen noted that whatever is approved by the Solid Waste Board would go to Planning, Development & Transportation Committee and then the County Board, either of which could amend it. PD&T is in June and County Board is in July (20<sup>th</sup> or 28<sup>th</sup>). Annually in June we will come back to revisit this with an operating plan. Revisions to the strategic plan will be every 5 years; items will be removed that have been accomplished and new developments that need to be addressed will be added.

**A motion to approve was made by Bud Harris and seconded by Mike Van Lanen.**  
Unanimously approved.

6. Solid Waste Management Services Agreement- *Brief Update*

Dean Haen and staff have spent time since last month meeting with municipalities and working their attorney's. Municipal staff and Brown County sat down a couple weeks ago and agreed that the agreements with the eight urban communities is 99% complete, although the municipalities said they are not willing to sign the Solid Waste Management Services Agreement unless Addendum 2 with Oneida Energy Inc. was included. The municipalities would like us to have a deal done with Oneida before they sign. Brown County coordinated a meeting with Oneida June 11<sup>th</sup> and the meeting was productive, but

follow-up has been lacking. Haen is regularly reaching out to Oneida Energy, Inc. and is hoping progress will begin.

The municipal agreement is 99% done, both Michael Best & Friedrich LLP and Brown County Corporation Counsel have reviewed it. Staff will modify the municipal agreement into private agreement to offer to private companies. If we roll out our budget in July, Planning & Development in August, we can have enough time to meet with municipalities and private companies in order for them to sign agreements by January 1, 2013.

#### 7. 2013 Budget

Haen is proposing to create a financial incentive for customer to sign long-term solid waste agreements with Brown County. Staff is proposing to keep the tipping fees flat or potentially even lower to create an incentive to sign the agreement, while customers not under a long-term contract would be subject to higher fees as part of a multi-tiered tipping fee systems. Solid Waste Board passed the ability to have a \$5 range of tipping fees. Staff will be proposing a multi-tiered tipping fee during the budget meeting. There will be a gate rate, contracted rate, and then preferred customers. The incentive is to get contracted municipalities with a one year contract to sign a preferred contract so that they will commit to Brown County for 10 years.

Discussion ensued about the hauling cost savings to Outagamie Co. vs. Winnebago Co. LF. Staff indicated that the entire \$5 tiered system is not recommended at this time, we don't want to create a financial hardship for anyone in those tiers. The recommendation would be to gradually get to that \$5 spread. Staff will evaluate and come up with some different scenarios trying to create that incentive. The lower we can put the preferred rate, the greater we can make the tipping fee spread. That is thought for the Solid Waste Agreement rolled into the budget as we are planning. Our expenses are the savings from Outagamie County, other expenses are going to be pretty flat. Recycling revenue is less than last year but most likely going to continue. The plan is to remove the HHW subsidy from the landfill tipping fee and place in the recycling budget. Staff is trying to keep pushing HHW to be more self-sustained. If the recycling revenue decreases the HHW subsidy will have to be paid out of the landfill tip fee.

There have been no updates on Green Box's solid waste processing license and lease. Staff will keep the board updated on this issue.

Future budget timelines will still be the same with Harbor Commission in the morning and Solid Waste Board in the afternoon of July 23<sup>rd</sup>.

#### 8. Pilot Leachate Recirculation- Update

The DNR sent Brown County a draft approval for Phase II of Leachate Recirculation at the East Landfill. Phase II includes 30 different leachate injection locations. A Map was included in the agenda packet. The north side of the landfill is capped with clay and the south end is capped with synthetic liner and clay. In order to receive approval WDNR asked Brown County to install a head detector in sequence 7. The head detector is a piezometer that measures water elevations and water depth in the landfill. There are several other head detectors currently in the north end of the landfill. WDNR also required

Brown County to install pressure monitoring probes. One probe in each of the three locations. An upper probe 1/3 of the way down and a lower probe 2/3 of the way down. Estimates for the probes are \$25,000 to \$30,000.

There was discussion on how Leachate Recirculation may help educate us for the South Landfill and on the map provided on the leachate preferential flow patterns experienced in Phase I in 2011. This helped identify locations for Phase II Recirculation.

Discussion ensued about having Foth talk to the DNR before putting together the request. Brown County and Foth discussed the submittal with WDNR prior to the submittal.

9. Director's Report-

Port & Solid Waste has a new employee, Jodi Meyer, who is a 0.63% full-time employee.

Thursday June 21 is our 1<sup>st</sup> Annual Stakeholders meeting. The Intent is to provide an opportunity for networking, fostering relationships and keeping our system strong, as well as providing an educational opportunity. We are going to have a discussion on Compressed Natural Gas (CNG) fleetings and what that means to the solid waste industry. 60% to 80% of garbage trucks are now CNG engines. Brown County is not using the gas at the West Landfill which maybe an opportunity to work together. Brent Miller, Brown County Director of Administration, will do the welcoming.

Andrew and Karen Hoffman, have property immediately adjacent to our south landfill. They bought the property for \$50,000 and were interested in selling to Brown County. If purchased the parcel would be taken out of property value protection plan, it would also reduce payments to the town of Holland that would be distributed back to this property owner by approximately \$90,000 over the active site life of the landfill. Hoffman got an appraisal which it came back at \$410,000. Staff made a verbal offer at \$175,000 and that doesn't interest them. The Hoffman's sent an email to Brown County identifying a LLC that will hold the parcel in trust until we open the landfill and sell to get the property value protection.

Landfill Reductions and Recycling started a business across the road from our transfer station to recycle construction and demolition waste. Their sorting facility is in Outagamie County approximately 2-3 miles away from the Outagamie landfill. Brown County has discussed delivering construction and demolition material to them for \$22/ton.

Friday (06/15/12) the approval passed to the final reviewer, hoping by the end of this week we will have the approval to start recycling residential asphalt shingles. The contractors have already done some preliminary work by bringing in 2x4 concrete blocks and they have made the retaining walls

10. Such other Matters as Authorized by Law

Chairmen Katers asked about filling the board seat vacated by Mike Fleck? Staff indicated that the seat has to be filled by a County Board Supervisor. County Executive Troy Streckenbach is reaching out to Urban, non-Green Bay, Supervisors to fill the board seat.

11. Adjourn

**A motion to adjourn meeting was made by Bud Harris and seconded by Ray Kopish.**  
Unanimously approved.

Meeting adjourned at 2.43 p.m.

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John Katers, Chair  
Solid Waste Board

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Dean Haen, Interim Director  
Port & Solid Waste Department